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**INTRODUCED BY ALDERWOMAN
KACIE STARR TRIPLETT**

BOARD BILL #264

An Ordinance designating a portion of the City of St. Louis, Missouri as a redevelopment area known as the 1549-1601 S. Jefferson Redevelopment Area pursuant to the Real Property Tax Increment Allocation Redevelopment Act; approving a redevelopment plan and a redevelopment project with respect thereto; adopting tax increment financing within the redevelopment area; making findings with respect thereto; establishing the 1549-1601 S. Jefferson Special Allocation Fund; authorizing certain actions by City officials; and containing a severability clause.

WHEREAS, the City of St. Louis, Missouri (the “City”), is a body corporate and a political subdivision of the State of Missouri, duly created, organized and existing under and by virtue of its charter, the Constitution and laws of the State of Missouri; and

WHEREAS, on December 20, 1991, pursuant to Ordinance No. 62477, the Board of Aldermen of the City created the Tax Increment Financing Commission of the City of St. Louis, Missouri (the “TIF Commission”); and

WHEREAS, the TIF Commission is duly constituted according to the Real Property Tax Increment Allocation Redevelopment Act, Sections 99.800 to 99.865 of the Revised Statutes of Missouri (2000), as amended (the “TIF Act”), and is authorized to hold public hearings with respect to proposed redevelopment areas and redevelopment plans and to make recommendations thereon to the City; and

WHEREAS, Green Street Development, Group, LLC, a Missouri limited liability company (the “Developer”), prepared a plan for redevelopment titled the “1549-1601 S. Jefferson TIF Redevelopment Plan” dated November 28, 2011, as amended December 19,

1 2011 (the “Redevelopment Plan”) for an area located in City Blocks 2148 and 2138 and
2 generally described as commercial properties north of Lafayette Avenue and west of
3 Jefferson Avenue in the City of St. Louis comprised of approximately 6.57 acres (the
4 “Redevelopment Area” or “Area”), which Redevelopment Area is more fully described in the
5 Redevelopment Plan, attached hereto and incorporated herein as **Exhibit A**; and

6 **WHEREAS**, the Redevelopment Plan proposes to redevelop the Redevelopment
7 Area by acquiring land, renovate, rehabilitate and remodel existing improvements, the
8 installation of site improvements and other infrastructure, and the construction of a new
9 commercial facility, as set forth in the Redevelopment Plan (the “Redevelopment Project,” or
10 “TIF Project”); and

11 **WHEREAS**, on January 12, 2012, after all proper notice was given, the TIF
12 Commission opened a public hearing in conformance with the TIF Act, and received
13 comments from all interested persons and taxing districts relative to the Redevelopment
14 Area, the Redevelopment Plan, and the Redevelopment Project; and

15 **WHEREAS**, on January 12, 2012, the TIF Commission found that completion of the
16 Redevelopment Project would provide a substantial and significant public benefit through the
17 elimination of blighting conditions, the creation of new jobs in the City, increased property
18 values and tax revenues, the strengthening of employment and economic base of the City,
19 stabilization of the Redevelopment Area, facilitation of the economic stability of the City as a
20 whole, and further found that without the assistance of tax increment financing in accordance
21 with the TIF Act, the Redevelopment Project is not financially feasible and would not
22 otherwise be completed; and

1 **WHEREAS**, on January 12, 2012, the TIF Commission voted to recommend that the
2 Board of Aldermen adopt an ordinance in the form required by the Act (i) adopting tax
3 increment financing within the Redevelopment Area, (ii) approving the Redevelopment Plan,
4 (iii) approving and designating the Redevelopment Area as a “redevelopment area” as
5 provided in the Act, (iv) approving the Redevelopment Projects known respectively as RPA1
6 and RPA2 as described within the Redevelopment Plan, and (v) approving the issuance of
7 one or more tax increment financing revenue notes in the amount as specified in the
8 Redevelopment Plan; and

9 **WHEREAS**, the Board of Alderman hereby recognizes that redevelopment of the
10 Redevelopment Area in accordance with the Redevelopment Plan is of economic
11 significance to the City, and will (i) serve to eliminate the conditions that cause the
12 Redevelopment Area to be blighted, (ii) assist physical, economic, and social development of
13 the community, (iii) encourage a sense of community identity, safety and civic pride, (iv)
14 eliminate incompatible land uses, (v) eliminate structurally substandard buildings, and (vi)
15 eliminate impediments to land disposition and development, and therefore, the
16 Redevelopment Projects, through tax increment financing, will serve to benefit the general
17 welfare of the City; and

18 **WHEREAS**, the Developer has demonstrated that the Redevelopment Projects would
19 not reasonably be anticipated to be developed without the adoption of tax increment
20 financing and, therefore, redevelopment of the Redevelopment Area in accordance with the
21 Redevelopment Plan is not feasible and would not otherwise be completed; and

22 **WHEREAS**, the Board of Aldermen has received the recommendations of the TIF
23 Commission regarding the Redevelopment Area and the Redevelopment Plan and finds that

1 it is desirable and in the best interests of the City to designate the Redevelopment Area as a
2 “redevelopment area” as provided in the TIF Act, adopt the Redevelopment Plan and
3 Redevelopment Projects in order to encourage and facilitate the redevelopment of the
4 Redevelopment Area; and

5 **WHEREAS**, the Redevelopment Area qualifies for the use of tax increment
6 financing to alleviate the conditions that qualify it as a “blighted area” as provided in the TIF
7 Act and as set forth herein; and

8 **WHEREAS**, the property constituting the Redevelopment Area is underutilized
9 and/or vacant with deteriorated site improvements, unsanitary and unsafe conditions,
10 improper subdivision or obsolete platting, and conditions exist which endanger lives or
11 property by fire or other causes, thus discouraging investment and encouraging crime and
12 vagrancy, and the Redevelopment Area represents a menace to the public health, safety,
13 morals or welfare, a social and economic liability to the City and displays a lack of growth
14 and development by private enterprise; and

15 **WHEREAS**, it is necessary and desirable and in the best interest of the City to
16 approve the Redevelopment Projects to allow the redevelopment of the area as outlined in the
17 Redevelopment Plan; and

18 **WHEREAS**, it is necessary and desirable and in the best interest of the City to adopt
19 tax increment allocation financing within the Redevelopment Area and to establish a special
20 allocation fund for the Redevelopment Area in order to provide for the promotion of the
21 general welfare through redevelopment of the Redevelopment Area in accordance with the
22 Redevelopment Plan which redevelopment includes, but is not limited to, assistance in the
23 physical, economic, and social development of the City of St. Louis, providing for a

1 stabilized population and plan for the optimal growth of the City of St. Louis, encouragement
2 of a sense of community identity, safety and civic pride, and the elimination of impediments
3 to land disposition and development in the City of St. Louis.

4 **BE IT ORDAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:**

5 **SECTION ONE.** The Board of Aldermen hereby adopts the foregoing recitals as
6 findings and makes the following additional findings:

7 A. The Redevelopment Area on the whole is a “blighted area”, as defined in
8 Section 99.805 of the TIF Act, and has not been subject to growth and development through
9 investment by private enterprise and would not reasonably be anticipated to be developed
10 without the adoption of tax increment financing. This finding includes, the Redevelopment
11 Plan sets forth, and the Board of Aldermen hereby finds and adopts by reference: (i) a
12 detailed description of the factors that qualify the Redevelopment Area as a “blighted area”
13 and (ii) an affidavit, signed by the Developer and submitted with the Redevelopment Plan,
14 attesting that the provisions of Section 99.810.1(1) of the TIF Act have been met, which
15 description and affidavit are incorporated herein as if set forth herein.

16 B. The Redevelopment Plan conforms to the comprehensive plan for the
17 development of the City as a whole.

18 C. In accordance with the TIF Act, the Redevelopment Plan states the estimated
19 dates of completion of the Redevelopment Projects and retirement of the financial obligations
20 issued to pay for certain redevelopment project costs and these dates are twenty three (23)
21 years or less from the date of approval of the Redevelopment Projects.

22 D. A plan has been developed for relocation assistance for businesses and
23 residences as set forth in Ordinance No. 62481 adopted December 20, 1991.

1 E. A cost-benefit analysis showing the economic impact of the Redevelopment
2 Plan on each taxing district which is at least partially within the boundaries of the
3 Redevelopment Area is on file with the St. Louis Development Corporation, which
4 cost-benefit analysis shows the impact on the economy if the Redevelopment Projects are not
5 built, and if the Redevelopment Projects are built pursuant to the Redevelopment Plan as well
6 as a fiscal impact study on every affected political subdivision and sufficient information for
7 the TIF Commission to evaluate whether the Redevelopment Projects are financially feasible.

8 F. Redevelopment of the Redevelopment Area in accordance with the
9 Redevelopment Plan is not financially feasible without the assistance of tax increment
10 financing and would not otherwise be completed.

11 G. The Redevelopment Plan does not include the initial development or
12 redevelopment of any “gambling establishment” as that term is defined in Section 99.805(6)
13 of the TIF Act.

14 H. The Redevelopment Area includes only those parcels of real property and
15 improvements thereon directly and substantially benefited by the proposed Redevelopment
16 Project.

17 **SECTION TWO.** The Redevelopment Area described in the Redevelopment Plan is
18 hereby designated as a “redevelopment area” as defined in Section 99.805(11) of the TIF
19 Act.

20 **SECTION THREE.** The Redevelopment Plan as reviewed and recommended by
21 the TIF Commission on January 12, 2012, including amendments thereto, if any, and the
22 Redevelopment Projects described in the Redevelopment Plan are hereby adopted and

1 approved. A copy of the Redevelopment Plan is attached hereto as **Exhibit A** and
2 incorporated herein by reference.

3 **SECTION FOUR.** There is hereby created and ordered to be established within the
4 treasury of the City a separate fund to be known as the “1549-1601 S. Jefferson Special
5 Allocation Fund.” To the extent permitted by law and except as otherwise provided in the
6 Redevelopment Plan, the City hereby pledges funds in the 1549-1601 S. Jefferson Special
7 Allocation Fund for the payment of redevelopment project costs and obligations incurred in
8 the payment thereof.

9 **SECTION FIVE.** Tax increment allocation financing is hereby adopted within the
10 Redevelopment Area. After the total equalized assessed valuation of the taxable real
11 property in the Redevelopment Area exceeds the certified total initial equalized assessed
12 valuation of the taxable real property in the Redevelopment Area, the ad valorem taxes, and
13 payments in lieu of taxes, if any, arising from the levies upon taxable real property in the
14 Redevelopment Area by taxing districts and tax rates determined in the manner provided in
15 Section 99.855.2 of the TIF Act each year after the effective date of this Ordinance until
16 redevelopment costs have been paid shall be divided as follows:

17 A. That portion of taxes, penalties and interest levied upon each taxable lot,
18 block, tract, or parcel of real property which is attributable to the initial equalized assessed
19 value of each such taxable lot, block, tract, or parcel of real property in the area selected for
20 the Redevelopment Projects shall be allocated to and, when collected, shall be paid by the
21 City Collector to the respective affected taxing districts in the manner required by law in the
22 absence of the adoption of tax increment allocation financing;

1 B. Payments in lieu of taxes attributable to the increase in the current equalized
2 assessed valuation of each taxable lot, block, tract, or parcel of real property in the area
3 selected for the Redevelopment Projects and any applicable penalty and interest over and
4 above the initial equalized assessed value of each such unit of property in the area selected
5 for the Redevelopment Projects shall be allocated to and, when collected, shall be paid to the
6 City Treasurer, who shall deposit such payments in lieu of taxes into the 1549-1601
7 S. Jefferson Special Allocation Fund for the purpose of paying redevelopment costs and
8 obligations incurred in the payment thereof. Payments in lieu of taxes which are due and
9 owing shall constitute a lien against the real estate of the Redevelopment Projects from which
10 they are derived and shall be collected in the same manner as the real property tax, including
11 the assessment of penalties and interest where applicable.

12 **SECTION SIX.** In addition to the payments in lieu of taxes described in Section
13 Five of this Ordinance, fifty percent (50%) of the total additional revenue from taxes,
14 penalties and interest which are imposed by the City or other taxing districts, and which are
15 generated by economic activities within the area of the Redevelopment Projects over the
16 amount of such taxes generated by economic activities within the area of the Redevelopment
17 Projects in the calendar year prior to the adoption of the Redevelopment Projects by
18 ordinance, while tax increment financing remains in effect, but excluding personal property
19 taxes, taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels
20 and motels, taxes levied pursuant to Section 70.500 of the Revised Statutes of Missouri
21 (2000) as amended, or taxes levied for the purpose of public transportation pursuant to
22 Section 94.660 of the Revised Statutes of Missouri (2000) as amended, licenses, fees or
23 special assessments other than payments in lieu of taxes and penalties and interest thereon,

1 shall be allocated to, and paid by the collecting officer to the City Treasurer or other
2 designated financial officer of the City, who shall deposit such funds in a separate segregated
3 account within the 1549-1601 S. Jefferson Special Allocation Fund.

4 **SECTION SEVEN.** The Comptroller of the City is hereby authorized to enter into
5 agreements or contracts with other taxing districts as necessary to ensure the allocation and
6 collection of the taxes and payments in lieu of taxes described in Sections Five and Six of
7 this Ordinance and the deposit of the said taxes or payments in lieu of taxes into the
8 1549-1601 S. Jefferson Special Allocation Fund for the payment of redevelopment project
9 costs and obligations incurred in the payment thereof, all in accordance with the TIF Act.

10 **SECTION EIGHT.** The City Register is hereby directed to submit a certified copy
11 of this Ordinance to the City Assessor, who is directed to determine the total equalized
12 assessed value of all taxable real property within the Redevelopment Area as of the date of
13 this Ordinance, by adding together the most recently ascertained equalized assessed value of
14 each taxable lot, block, tract or parcel of real property within the Redevelopment Area, and
15 shall certify such amount as the total initial equalized assessed value of the taxable real
16 property within the Redevelopment Area.

17 **SECTION NINE.** The Mayor and Comptroller of the City or their designated
18 representatives are hereby authorized and directed to take any and all actions as may be
19 necessary and appropriate in order to carry out the matters herein authorized, with no such
20 further action of the Board of Aldermen necessary to authorize such action by the Mayor and
21 the Comptroller or their designated representatives.

22 **SECTION TEN.** The Mayor and the Comptroller or their designated
23 representatives, with the advice and concurrence of the City Counselor and after approval by

1 the Board of Estimate and Apportionment, are hereby further authorized and directed to
2 make any changes to the documents, agreements and instruments approved and authorized by
3 this Ordinance as may be consistent with the intent of this Ordinance and necessary and
4 appropriate in order to carry out the matters herein authorized, with no such further action of
5 the Board of Aldermen necessary to authorize such changes by the Mayor and the
6 Comptroller or their designated representatives.

7 **SECTION ELEVEN.** It is hereby declared to be the intention of the Board of
8 Aldermen that each and every part, section and subsection of this Ordinance shall be separate
9 and severable from each and every other part, section and subsection hereof and that the
10 Board of Aldermen intends to adopt each said part, section and subsection separately and
11 independently of any other part, section and subsection. In the event that any part, section or
12 subsection of this Ordinance shall be determined to be or to have been unlawful or
13 unconstitutional, the remaining parts, sections and subsections shall be and remain in full
14 force and effect, unless the court making such finding shall determine that the valid portions
15 standing alone are incomplete and are incapable of being executed in accord with the
16 legislative intent.

17 **SECTION TWELVE.** After adoption of this Ordinance by the Board of Aldermen,
18 this Ordinance shall become effective on the 30th day after its approval by the Mayor or
19 adoption over his veto; *provided that* if, within ninety (90) days after the effective date of an
20 ordinance authorizing the City to enter into a redevelopment agreement pertaining to the
21 Redevelopment Project known as RPA1, the Developer or its affiliate or designee, has not
22 (i) executed such redevelopment agreement and (ii) paid all fees due to the City in
23 accordance with the terms of the redevelopment agreement, the provisions of this Ordinance

1 shall be deemed null and void and of no effect and all rights conferred by this Ordinance on
2 Developer, shall terminate, *provided further*, however, that prior to any such termination the
3 Developer may seek an extension of time in which to execute the Redevelopment
4 Agreement, which extension may be granted in the sole discretion of the Board of Estimate
5 and Apportionment of the City of St. Louis.

6 **SECTION THIRTEEN.** After adoption of this Ordinance by the Board of
7 Aldermen, this Ordinance shall become effective on the 30th day after its approval by the
8 Mayor or adoption over his veto; *provided that* if, within ninety (90) days after the effective
9 date of this Ordinance, the Developer has not (i) executed the RPA 1 Redevelopment
10 Agreement and (ii) paid all fees due to the City in accordance with the terms of the RPA 1
11 Redevelopment Agreement, the provisions of this Ordinance relating to RPA 1 shall be
12 deemed null and void and of no effect and all rights conferred by this Ordinance on
13 Developer relating to RPA 1, shall terminate, *provided further*, however, that prior to any
14 such termination the Developer may seek an extension of time in which to execute the RPA 1
15 Redevelopment Agreement, which extension may be granted in the sole discretion of the
16 Board of Estimate and Apportionment of the City of St. Louis. *Provided further that if* ,
17 within 730 (730) days after the effective date of this Ordinance, the Developer has not (i)
18 executed the RPA 2 Redevelopment Agreement and (ii) paid all fees due to the City in
19 accordance with the terms of the RPA 2 Redevelopment Agreement, the provisions of this
20 Ordinance relating to RPA 2 shall be deemed null and void and of no effect and all rights
21 conferred by this Ordinance on Developer relating to RPA 2, shall terminate. Prior to any
22 such termination the Developer may seek an extension of time in which to execute the RPA 2

- 1 Redevelopment Agreement, which extension may be granted in the sole discretion of the
- 2 Board of Estimate and Apportionment of the City of St. Louis.
- 3 518290

EXHIBIT A

**1549-1601 S. JEFFERSON REDEVELOPMENT AREA
TIF REDEVELOPMENT PLAN**