

ORDINANCE #66659
Board Bill No. 453
Committee Substitute

AN ORDINANCE DESIGNATING A PORTION OF THE CITY OF ST. LOUIS, MISSOURI, AS A REDEVELOPMENT AREA KNOWN AS THE 5700 ARSENAL REDEVELOPMENT AREA PURSUANT TO THE REAL PROPERTY TAX INCREMENT ALLOCATION REDEVELOPMENT ACT; APPROVING A REDEVELOPMENT PLAN AND A REDEVELOPMENT PROJECT WITH RESPECT THERETO; ADOPTING TAX INCREMENT FINANCING WITHIN THE REDEVELOPMENT AREA; MAKING FINDINGS WITH RESPECT THERETO; ESTABLISHING THE 5700 ARSENAL SPECIAL ALLOCATION FUND; AUTHORIZING CERTAIN ACTIONS BY CITY OFFICIALS; AND CONTAINING A SEVERABILITY CLAUSE.

WHEREAS, the City of St. Louis, Missouri (the “City”), is a body corporate and a political subdivision of the State of Missouri, duly created, organized and existing under and by virtue of its charter, the Constitution and laws of the State of Missouri; and

WHEREAS, on December 20, 1991, pursuant to Ordinance No. 62477, the Board of Aldermen of the City created the Tax Increment Financing Commission of the City of St. Louis, Missouri (the “TIF Commission”); and

WHEREAS, the TIF Commission is duly constituted according to the Real Property Tax Increment Allocation Redevelopment Act, Sections 99.800 to 99.865 of the Revised Statutes of Missouri (2000), as amended (the “TIF Act”), and is authorized to hold public hearings with respect to proposed redevelopment areas and redevelopment plans and to make recommendations thereon to the City; and

WHEREAS, staff and consultants of the City and The 5700 Property, LLC, a Missouri limited liability company (the “Developer”), prepared a plan for redevelopment titled “5700 Arsenal TIF Redevelopment Plan,” dated September 15, 2004 (the “Redevelopment Plan”), as amended November 29, 2004, for the redevelopment of the property generally known as 5700 and 5698 Arsenal Street and 3181 Jasper Park in the Southwest Garden neighborhood of the City, which formerly housed the Truman Restorative Center, a nursing home owned by the City (the “Redevelopment Area” or “Area”), which Redevelopment Area is more fully described in the Redevelopment Plan, attached hereto and incorporated herein as **Exhibit A**; and

WHEREAS, the Redevelopment Plan proposes to redevelop the Redevelopment Area by demolishing any existing structures, preparing the land in the area, and converting the Redevelopment Area into residential space, as set forth in the Redevelopment Plan (the “Redevelopment Project,” or “TIF Project”); and

WHEREAS, on December 1, 2004, after all proper notice was given, the TIF Commission held a public hearing, which hearing was continued until January 5, 2005, in conformance with the TIF Act and received comments from all interested persons and taxing districts relative to the Redevelopment Area, the Redevelopment Plan, and the Redevelopment Project; and

WHEREAS, on January 5, 2005, the TIF Commission found that completion of the Redevelopment Project would provide a substantial and significant public benefit through the the elimination of blight, the strengthening of the employment and economic base of the City, increased property values and tax revenues, stabilization of the Redevelopment Area, and facilitation of economic stability for the City as a whole, and further found that without the assistance of tax increment financing in accordance with the TIF Act, the Redevelopment Project is not financially feasible and would not otherwise be completed; and

WHEREAS, on January 5, 2005, the TIF Commission voted to recommend that the Board of Aldermen adopt an ordinance in the form required by the Act: (i) adopting tax increment financing within the Redevelopment Area, (ii) approving the Redevelopment Plan, (iii) approving and designating the Redevelopment Area as a “redevelopment area” as provided in the Act, (iv) approving the Redevelopment Project as described within the Redevelopment Plan, and (v) approving the issuance of tax increment financing revenue notes in the amount as specified in the Redevelopment Plan; and

WHEREAS, the Developer has demonstrated that the Redevelopment Project would not reasonably be anticipated to be developed without the adoption of tax increment financing and, therefore, redevelopment of the Redevelopment Area in accordance with the Redevelopment Plan is not feasible and would not otherwise be completed; and

WHEREAS, the Board of Aldermen has received the recommendations of the TIF Commission regarding the

Redevelopment Area and the Redevelopment Plan and finds that it is desirable and in the best interests of the City to designate the Redevelopment Area as a “redevelopment area” as provided in the TIF Act, adopt the Redevelopment Plan and Redevelopment Project in order to encourage and facilitate the redevelopment of the Redevelopment Area; and

WHEREAS, the Redevelopment Area qualifies for the use of tax increment financing to alleviate the conditions that qualify it as a “blighted area” as provided in the TIF Act and as set forth herein; and

WHEREAS, it is necessary and desirable and in the best interest of the City to adopt tax increment allocation financing within the Redevelopment Area and to establish a special allocation fund for the Redevelopment Area in order to provide for the promotion of the general welfare through redevelopment of the Redevelopment Area in accordance with the Redevelopment Plan which redevelopment includes, but is not limited to, assistance in the physical, economic, and social development of the City of St. Louis, providing for a stabilized population and plan for the optimal growth of the City of St. Louis, encouragement of a sense of community identity, safety and civic pride, preservation and restoration of property of historical and architectural value and significance and the elimination of impediments to land disposition and development in the City of St. Louis.

BE IT ORDAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:

SECTION ONE. The Board of Aldermen hereby makes the following findings:

A. The Redevelopment Area on the whole is a “blighted area”, as defined in Section 99.805 of the TIF Act, and has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of tax increment financing. This finding includes, the Redevelopment Plan sets forth, and the Board of Aldermen hereby finds and adopts by reference: (i) a detailed description of the factors that qualify the Redevelopment Area as a “blighted area” and (ii) an affidavit, signed by the Developer and submitted with the Redevelopment Plan, attesting that the provisions of Section 99.810.1(1) of the TIF Act have been met, which description and affidavit are incorporated herein as if set forth herein.

B. The Redevelopment Plan conforms to the comprehensive plan for the development of the City as a whole.

C. In accordance with the TIF Act, the Redevelopment Plan states the estimated dates of completion of the Redevelopment Project and retirement of the financial obligations issued to pay for certain redevelopment project costs and these dates are twenty-three (23) years or less from the date of approval of the Redevelopment Project.

D. A plan has been developed for relocation assistance for businesses and residences in Ordinance No. 62481 adopted December 20, 1991.

E. A cost-benefit analysis showing the economic impact of the Redevelopment Plan on each taxing district which is at least partially within the boundaries of the Redevelopment Area is on file with the St. Louis Development Corporation, which cost-benefit analysis shows the impact on the economy if the Redevelopment Project is not built, and is built pursuant to the Redevelopment Plan.

F. Redevelopment of the Redevelopment Area in accordance with the Redevelopment Plan is not financially feasible without the assistance of tax increment financing and would not otherwise be completed.

G. The Redevelopment Plan does not include the initial development or redevelopment of any “gambling establishment” as that term is defined in Section 99.805(6) of the TIF Act.

H. The Redevelopment Area includes only those parcels of real property and improvements thereon directly and substantially benefited by the proposed Redevelopment Project.

SECTION TWO. The Redevelopment Area described in the Redevelopment Plan is hereby designated as a “redevelopment area” as defined in Section 99.805(11) of the TIF Act.

SECTION THREE. The Redevelopment Plan as reviewed and recommended by the TIF Commission on January 5, 2005, including amendments thereto, if any, and the Redevelopment Project described in the Redevelopment Plan are hereby adopted and approved. A copy of the Redevelopment Plan is attached hereto as **Exhibit A** and incorporated herein by reference.

SECTION FOUR. There is hereby created and ordered to be established within the treasury of the City a separate fund to be known as the “5700 Arsenal Special Allocation Fund.” To the extent permitted by law and except as otherwise provided in the Redevelopment Plan, the City hereby pledges funds in the 5700 Arsenal Special Allocation Fund for the payment of redevelopment project costs and obligations incurred in the payment thereof.

SECTION FIVE. Tax increment allocation financing is hereby adopted within the Redevelopment Area. After the total equalized assessed valuation of the taxable real property in the Redevelopment Area exceeds the certified total initial equalized assessed valuation of the taxable real property in the Redevelopment Area, the ad valorem taxes, and payments in lieu of taxes, if any, arising from the levies upon taxable real property in the Redevelopment Area by taxing districts and tax rates determined in the manner provided in Section 99.855.2 of the TIF Act each year after the effective date of this Ordinance until redevelopment costs have been paid shall be divided as follows:

A. That portion of taxes, penalties and interest levied upon each taxable lot, block, tract, or parcel of real property which is attributable to the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in the area selected for the Redevelopment Project shall be allocated to and, when collected, shall be paid by the City Collector to the respective affected taxing districts in the manner required by law in the absence of the adoption of tax increment allocation financing;

B. Payments in lieu of taxes attributable to the increase in the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the area selected for the Redevelopment Project and any applicable penalty and interest over and above the initial equalized assessed value of each such unit of property in the area selected for the Redevelopment Project shall be allocated to and, when collected, shall be paid to the City Treasurer, who shall deposit such payment in lieu of taxes into the 5700 Arsenal Special Allocation Fund for the purpose of paying redevelopment costs and obligations incurred in the payment thereof. Payments in lieu of taxes which are due and owing shall constitute a lien against the real estate of the Redevelopment Project from which they are derived and shall be collected in the same manner as the real property tax, including the assessment of penalties and interest where applicable.

SECTION SIX. In addition to the payments in lieu of taxes described in Section Five of this Ordinance, fifty percent (50%) of the total additional revenue from taxes, penalties and interest which are imposed by the City or other taxing districts, and which are generated by economic activities within the area of the Redevelopment Project over the amount of such taxes generated by economic activities within the area of the Redevelopment Project in the calendar year prior to the adoption of the Redevelopment Project by ordinance, while tax increment financing remains in effect, but excluding personal property taxes, taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to Section 70.500 of the Revised Statutes of Missouri (2000) as amended, or taxes levied for the purpose of public transportation pursuant to Section 94.660 of the Revised Statutes of Missouri (2000) as amended, licenses, fees or special assessments other than payments in lieu of taxes and penalties and interest thereon, shall be allocated to, and paid by the collecting officer to the City Treasurer or other designated financial officer of the City, who shall deposit such funds in a separate segregated account within the 5700 Arsenal Special Allocation Fund.

SECTION SEVEN. The Comptroller of the City is hereby authorized to enter into agreements or contracts with other taxing districts as is necessary to ensure the allocation and collection of the taxes and payments in lieu of taxes described in Sections Five and Six of this Ordinance and the deposit of the said taxes or payments in lieu of taxes into the 5700 Arsenal Special Allocation Fund for the payment of redevelopment project costs and obligations incurred in the payment thereof, all in accordance with the TIF Act.

SECTION EIGHT. The City Register is hereby directed to submit a certified copy of this Ordinance to the City Assessor, who is directed to determine the total equalized assessed value of all taxable real property within the Redevelopment Area as of the date of this Ordinance, by adding together the most recently ascertained equalized assessed value of each taxable lot, block, tract or parcel of real property within the Redevelopment Area, and shall certify such amount as the total initial equalized assessed value of the taxable real property within the Redevelopment Area.

SECTION NINE. The Mayor and Comptroller of the City and all other officers, agents, representatives and employees of the City are hereby authorized to take any and all actions as may be deemed necessary, desirable, convenient or proper to carry out and comply with the intent of this Ordinance with regard to the implementation of the Redevelopment Plan and to execute and deliver for and on behalf of the City all certificates, instruments or other documents as may be necessary, desirable, convenient or proper to carry out the matters herein authorized.

SECTION TEN. The Mayor and the Comptroller or their designated representatives are hereby further authorized and directed to make any changes to the documents and instruments approved and authorized by this Ordinance as may be consistent with the intent of this Ordinance and necessary, desirable, convenient or proper in order to carry out the matters herein authorized.

SECTION ELEVEN. It is hereby declared to be the intention of the Board of Aldermen that each and every part, section and subsection of this Ordinance shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Aldermen intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Ordinance shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accord with the legislative intent.

SECTION TWELVE. After adoption of this Ordinance by the Board of Aldermen, this Ordinance shall become effective on the 30th day after its approval by the Mayor or adoption over his veto; provided that if, within ninety (90) days after the effective date of this Ordinance, the Developer has not (i) executed a redevelopment agreement pertaining to the Redevelopment Project and (ii) paid all fees due to the City in accordance with the terms of the redevelopment agreement, the provisions of this Ordinance shall be deemed null and void and of no effect and all rights conferred by this Ordinance on Developer, shall terminate, provided further, however, that prior to any such termination the Developer may seek an extension of time in which to execute the Redevelopment Agreement, which extension may be granted in the sole discretion of the Board of Estimate and Apportionment of the City of St. Louis.

EXHIBIT A

5700 ARSENAL TIF REDEVELOPMENT PLAN

5700 ARSENAL

TIF REDEVELOPMENT PLAN

**Submitted to
the City of St. Louis and
St. Louis Tax Increment Financing Commission
September 15, 2004**

**Revised
November 29, 2004**

5700 ARSENAL

TIF Redevelopment Plan

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5700 ARSENAL TIF REDEVELOPMENT PLAN

APPENDICES

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I. INTRODUCTION

The following is a plan prepared by the City of St. Louis ("City") for the redevelopment of an area consisting of the property at 5700 and 5698 Arsenal Street and 3181 Jasper Park (the "Redevelopment Area" or "Area") in the Southwest Garden neighborhood of the City of St. Louis. A map of the Redevelopment Area is contained herein as **Appendix 1**.

The Redevelopment Area consists of an existing building that was the former site of the Truman Restorative Center, a nursing home owned by the City of St. Louis. Because of the facility's dilapidated condition, it was unfit for continued use as a nursing home, and the City closed the building in 2003. The Redevelopment Area qualifies as a blighted area under Missouri's Real Property Tax Increment Allocation Redevelopment Act, Section 99.800-99.865 of the Revised Statutes of Missouri (2000) (the "TIF Act").

This Redevelopment Plan proposes to completely redevelop the Area by demolishing the existing building and constructing new single-family and/or multiple-family attached and/or detached residences in the Area. The Redevelopment Project will attempt to eliminate the serious blighted conditions of the vacant, surplus property by attracting new residents who seek to live in completely new homes within the City of St. Louis, and in so doing to create a community atmosphere by providing an essential link among the surrounding residences, thus resulting in increased property values for the Area and the surrounding neighborhood.

This Redevelopment Plan proposes that the City initially authorize and issue a Tax Increment Financing Note ("TIF Note") in an amount up to One Million Three Hundred Forty Thousand Dollars and no/100 (\$1,340,000.00) plus issuance costs to fund a portion of the costs of the Redevelopment Project. The TIF Note issued shall be reimbursed solely from the revenue stream of Payments In Lieu of real estate Taxes ("PILOTS") generated by the Project over a twenty-three year period. One hundred percent of PILOTS within the Redevelopment Area will also be allocated to retire the TIF Note. After completion of the Redevelopment Project, the City may issue TIF Note(s) or other TIF obligations to the anticipated developer of the Project ("Developer") or a third party to evidence the City's obligation to reimburse the Developer for a portion of the costs of the Redevelopment Project. Such TIF

Note(s) will be paid solely from revenues on deposit in the 5700 Arsenal Special Allocation Fund, in accordance with and pursuant to the TIF Act. Fifty percent (50%) of economic activity taxes (“EATS”) within the Redevelopment Area shall be deposited into the 5700 Arsenal Special Allocation Fund, as provided for in the TIF Act, with any such amounts to be treated as “surplus,” as provided for in the TIF Act, and disbursed to applicable taxing districts accordingly. Upon receipt by the City of a written request by Developer and evidence that the Developer has met certain criteria agreed upon by the City and Developer in a Redevelopment Agreement, the City shall cause one of its agencies to immediately proceed to issue tax increment financing bonds (“TIF Bonds”) to repay the TIF Note.

Other financing aspects of the Redevelopment Project are discussed in more detail in Section V.

II. OVERVIEW OF TAX INCREMENT FINANCING

In order to promote the redevelopment of a declining area, or to induce new activity in an area that has been lacking in growth and development, the State of Missouri has provided statutory tools to counties and municipalities to assist private, and initiate public, investment. One such tool is the TIF Act.

The TIF Act allows cities and counties to: (1) identify and designate redevelopment areas that qualify as Blighted Areas, Conservation Areas, or Economic Development Areas as each are defined in the TIF Act; (2) adopt a redevelopment plan that designates the redevelopment area and states the objectives to be attained and the program to be undertaken; (3) approve a redevelopment project(s) for implementation of the redevelopment plan; and (4) utilize the tools set forth in the TIF Act to assist in reducing or eliminating those conditions that cause the area to qualify as a redevelopment area. Generally, the TIF Act allows municipalities to foster economic and physical improvements in a redevelopment or project area and to enhance the tax base of all taxing districts that levy taxes in such area. Within redevelopment areas, municipalities may use the power of eminent domain to provide necessary property acquisition for the implementation of a redevelopment plan and redevelopment project.

The concept of tax increment financing is outlined as follows: implementation of a redevelopment project within the redevelopment area will produce increased real estate assessments attributable to the redevelopment within the area. The project then makes PILOTS on the increased assessed value of the improved property. The project also generates new EATS resulting from operations within the redevelopment or project area. The TIF Act authorizes the capture of certain PILOTS and EATS in the redevelopment or project area over and above such levels within that area in the year prior to the approval of the redevelopment project. New development is made possible within the redevelopment area through the municipality's use of incremental revenues to finance certain costs of developing or redeveloping the area.

The municipality segregates these incremental revenues into a special account, the "special allocation fund," during the period of time in which the incremental revenues are dedicated to the purposes identified in the redevelopment plan. The municipality is further authorized to pledge additional net new revenues from the project to the purposes identified in the redevelopment plan. All taxing districts that levy taxes on property within the redevelopment or project area continue to receive tax revenues based upon property values which existed prior to the adoption of ordinances establishing the redevelopment or project area. Taxing districts also benefit from the increase in certain other taxes resulting from the increased economic activity in the redevelopment or project area. These taxes resulting from development of the redevelopment project are not deposited in the special allocation fund pursuant to the provisions of the TIF Act.

The TIF Act requires that, prior to establishing a redevelopment area or approving or amending TIF redevelopment plans and projects, a municipality must create a TIF Commission. A TIF Commission is comprised of six individuals appointed by the chief elected official of the municipality, with the consent of its governing body, and three individuals who are appointed by the other taxing districts within the proposed redevelopment area. Two of these three members are to represent the school district(s) that tax property within the proposed redevelopment area; the other member is appointed by all the remaining taxing districts. The TIF Commission's role is to review, consider, and make recommendations to the municipality's governing body concerning the adoption of redevelopment plans and redevelopment projects and the designation of redevelopment areas, and to exercise such other powers as are available to it under the TIF Act.

III. FINDING THAT REDEVELOPMENT AREA IS A BLIGHTED AREA

As defined in the TIF Act, a “blighted area” is:

An area which, by reason of the predominance of defective or inadequate street layout, unsanitary or unsafe conditions, deterioration of site improvements, improper subdivision

or obsolete platting, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, retards the provision of housing accommodations or constitutes an economic or social liability or a menace to the public health, safety, morals, or welfare in its present condition and use.

Section 99.805(1). Mo. Rev. Stat.

The Redevelopment Area is a blighted area as defined in the TIF Act based upon the fact that it exhibits the factors set forth above, which are further discussed as follows:

- i. Deterioration of Site Improvements. In general, deterioration refers to any physical deficiencies or disrepair in buildings or site improvements requiring treatment or repair. Deterioration may be evident in basically sound buildings containing minor defects, such as a lack of painting, loose or missing roof tiles, floor or ceiling panes, or holes and cracks over limited areas. Deterioration which is not easily curable, however, and which cannot be accomplished in the course of normal maintenance includes buildings with defects in the primary and secondary building components. Primary building components include the foundation, exterior walls, floors, roofs, wiring, plumbing, etc. Secondary building components include the doors, windows, frames, fire escapes, gutters, downspouts, fascia materials, etc. Deterioration of streets and alleys includes evidence of pot holes, cracks, depressions, overgrowth, and poor drainage. Deterioration of sidewalks is evidenced by settled areas, cracks, gravel sections, overgrowth, or depressed curb areas.

The building in the Redevelopment Area suffers from deterioration in several respects. The exterior of the building is in a noticeable state of disrepair, with brick cracking in several areas. Many of the exterior railings are broken and severely rusted. The Area suffers from inadequate ventilation and outdated plumbing and utility fixtures, components and wiring. Floor and ceiling panels and tiles are damaged, cracked or missing in several locations. Furthermore, the building suffers from inadequate insulation as a result of improper maintenance. The Area also suffers from deferred maintenance of windows, doors, fire escapes, porches, and steps. The interior of the building is trash-strewn and littered with debris. The parking lot suffers severe deterioration, as evidenced by numerous cracks, depressions, and overgrowth.

- ii. Unsanitary or Unsafe Conditions. The Redevelopment Area is characterized by several serious unsanitary and unsafe conditions. The general problems of deterioration create significant unsanitary and unsafe conditions, including inadequate insulation, improper ventilation, and outdated utilities. Moreover, the floors of the building are filled with trash and debris. The rust and cracks on and around the building as well as the outdated stairs and parking lot contribute to the unsanitary and unsafe conditions.
- iii. Existence of Conditions which Endanger Lives or Property by Fire and Other Causes. Endangerment by fire and other causes is typically due to the presence of structures below minimum code standards. Such code standards include building, housing, property maintenance, fire, environmental or other governmental codes applicable to a particular property. The principal purpose of such codes is to require buildings to be constructed and maintained so that they will have the capacity to support the type of occupancy, and necessary fire and similar hazard protection, or to establish the minimum standards essential for safe and sanitary use, occupation, and/or habitation.

The conditions of physical deterioration discussed above pose a serious danger to life and property by fire and other causes. Additionally, the deterioration of the stairs and railings poses a threat to the security of the Area and thus endangers lives or property.

- iv. Economic and Social Liability. The Area in its current condition is a liability to the general welfare and economic independence of the City. The dilapidated and deteriorating condition of the Area rendered it unfit for future use as a nursing home. Because of the size, layout, and orientation of the building, it was inappropriate for residential use consistent with the type predominant in the surrounding neighborhood. As such, the building was a liability to the City since it could no longer be run as a nursing home. The City was unable to sell the building to a buyer who could keep it as a nursing home. As Jim Garavaglia, City Asset Manager, stated in a press release issued by the City Comptroller's Office on March 12, 2004, "... the city could not afford to operate Truman as a nursing home and neither could anyone else."

Additionally, located on Arsenal, a major thoroughfare, the Area projects a negative image of the Southwest Garden neighborhood. The building, which is vacant and deemed “functionally obsolete,” can be seen over the homes in the surrounding neighborhoods. The building’s rundown exterior and parking lot deters potential residents from investing in or relocating to adjacent neighborhoods.

Moreover, the Area is surrounded by residences, so the vacant building and underutilized land divides the residential community and prevents the community atmosphere that is vital to a growing neighborhood.

- v. Menace to the Public Health, Safety, Morals or Welfare. As discussed above, the Redevelopment Area exhibits many factors which constitute a menace to the public health, safety, morals, or welfare in its present condition and use. The deteriorating, unsanitary, and unsafe site conditions as illustrated above represent a menace to the public health and safety; the economic liability of the deteriorated and obsolete structure as discussed above represents a menace to the public welfare.

The above factors, whether considered alone or as combined, constitute an economic and social liability, and constitute a menace to the public health, safety, and welfare. As long as such conditions are present in the Redevelopment Area, there will be little incentive for private investment and development to benefit the Area.

In determining if the proposed Redevelopment Area meets the eligibility requirements for TIF per the TIF Act, a number of sources of information were utilized. These include, but are not limited to, the following:

- a. Exterior and interior survey of the condition and use of the Redevelopment Area;
- b. Analysis of neighboring existing uses and their relationships;
- c. Analysis of building and current market demand;
- d. Research of records and data from various local sources, including the St. Louis City Assessor’s Office.

IV. **Redevelopment Plan INCLUDING NECESSARY FINDINGS**

1. Description of the Redevelopment Area

A map of the Redevelopment Area is included herein as **Appendix 1**.

2. Redevelopment Plan Objectives

The City of St. Louis has established the following objectives for the 5700 Arsenal TIF Redevelopment Plan. These objectives are consistent with those purposes outlined in the TIF Act, as amended:

- To reduce or eliminate the conditions that cause the Redevelopment Area to be a “blighted area” as defined by Section 99.805(1) of the TIF Act and as described in Section III of this Redevelopment Plan;
- To enhance the public health, safety, and welfare of the community by curing blighting conditions and encouraging other improvements necessary for insuring the Area’s stability and existing and future redevelopment consistent with this Redevelopment Plan;
- To enhance the tax base by inducing development of the Redevelopment Area to its highest and best use, to benefit taxing districts and to encourage private investment in surrounding areas;
- To provide a cohesive land use pattern in the area by eliminating a building that was inconsistent with the surrounding area and creating new homes that will stabilize the neighborhood by linking residential uses
- To provide greater residential options in the City of St. Louis by constructing new homes with modern amenities;
- To promote the health, safety, order, convenience, prosperity and the general welfare, as well as efficiency and economy in the process of development;

9. Blighted Area

As previously described in greater detail in Section III, the Redevelopment Area as a whole is a blighted area, and has not been subject to growth and development through investment by private enterprise and will not reasonably be expected to be developed without the adoption of tax increment financing. The Developer has executed an affidavit attesting to the existence of these conditions which is included herein as **Appendix 6**.

The costs of construction and site rehabilitation preclude private enterprise from developing the Area to its highest and best use without public assistance. The cost of curing the existing conditions of blight and constructing improvements as contemplated in this Redevelopment Plan is not economically viable if fully borne by the Developer.

10. Conforms with the Comprehensive Plan of the City

The proposed land uses, zoning, and proposed redevelopment plans are appropriate and consistent with local objectives, as defined by the General Plan of the City of St. Louis, which includes the "Comprehensive City Plan" (1947), the "St. Louis Development Program" (1973), and the "Economic Development Strategy" (1978).

11. Plan for Relocation Assistance

As the Project Area is currently vacant, relocation of residents or businesses is not anticipated to be necessary within the Redevelopment Area with respect to the Redevelopment Project. To the extent any relocation becomes necessary, this Redevelopment Plan adopts the City St. Louis Relocation Policy (Ordinance No. 62481) as the relocation policy for this Redevelopment Plan.

12. Cost Benefit Analysis

A cost benefit analysis showing a net benefit to each taxing district impacted by this Redevelopment Plan is on file with the St. Louis Development Corporation, 1015 Locust Street, Suite 1200, St. Louis, MO 63101.

If the TIF Redevelopment Project is completed, then each of the taxing districts will continue to receive all of the tax revenues currently received from the Redevelopment Area.

13. Does Not Include Gambling Establishment

The Redevelopment Plan does not include the initial development or redevelopment of any gambling establishment.

14. Reports to DED

As required by statute, the City shall report to the Department of Economic Development by the last day of February each year, the name, phone number, and primary line of business of any business which locates within the Redevelopment Area.

V. FINANCING PLAN

1. Eligible Redevelopment Project Costs

The TIF Act provides for the use of tax increment revenues generated by a designated redevelopment area to pay all reasonable or necessary costs incurred, estimated to be incurred, or incidental to a redevelopment plan or redevelopment project within a designated TIF redevelopment area. A municipality may pledge all or any part of the funds in and to be deposited in the special allocation fund established for a redevelopment project area to the payment of redevelopment project costs and obligations within the redevelopment area, including the retention of funds for the payment of future redevelopment costs.

The estimated Redevelopment Project Costs to be incurred in connection with the TIF Project are approximately \$15.0 million and are set forth in **Appendix 2**. More specifically, the TIF Act allows the City and/or its designated developer(s) to incur redevelopment costs associated with implementation of an approved Redevelopment Plan and approved Redevelopment Project. These costs include all reasonable or necessary costs incurred, and any costs incidental to a Redevelopment Project. Thus, this Redevelopment Plan anticipates that a portion of the sources of funds used to pay the Project Costs will come from the TIF revenues, which, in accordance with the TIF Act, may include but are not limited to:

- Costs of studies, surveys, plans and specifications;
- Professional service costs including, but not limited to, architectural, engineering, legal, marketing, financial, planning or special services;
- Property assembly costs including, but not limited to, acquisition of land and other real or personal property rights, or interests therein;
- Costs of rehabilitation, reconstruction, or repair or remodeling of existing buildings and fixtures;
- Costs of construction of public works or improvements;
- Financing costs including, but not limited to, all necessary and incidental expenses related to the issuance of obligations, and which may include the payment of interest on any obligation issued under the provisions of this Redevelopment Plan accruing during the estimated period of construction of any Redevelopment Project for which such obligations are issued and for not more than eighteen months thereafter, and including reasonable reserves related thereto; and
- All or a portion of a taxing district's capital costs resulting from the Redevelopment Project necessarily incurred or to be incurred in furtherance of the objectives of the Redevelopment Plan and Project, to the extent the City, by written agreement, accepts and approves such costs.

The costs shown on **Appendix 2** represent the total approximate costs of the project regardless of the source of funding. This table does not include all custom finishes over and above Developer-supplied finishes, which are unknown at this time. Typical plan implementation and financing costs are based on the experience of the Developer. It should be noted that these costs are based on the knowledge of the Project at this time and that the actual redevelopment cost items for implementing the Redevelopment Plan and the Redevelopment Project may vary from these estimates.

It is not the intent of **Appendix 2** or this Redevelopment Plan to restrict the City or the Developer to the cost amounts or cost items as outlined. During the life of the Redevelopment Area, Plan and Project, other costs may be incurred or adjustments may be made within and among the line items specified in **Appendix 2**, if necessary and reasonable to accomplish the program objectives of the Redevelopment Plan

2. Anticipated Sources of Funding to Pay Redevelopment Project Costs

There are three principal sources of funds that are anticipated to be used to pay the costs of implementation of the Redevelopment Plan and the Redevelopment Project previously described. These sources are:

- Owner Equity;
- Private Financing;
- Funds available through the issuance of TIF notes, bonds, loans, certificates or other certificates of indebtedness (herein collectively referred to as "TIF Note or other financial obligations");

The anticipated type and term of the sources of funds are set forth in **Appendix 2**. It is not the intent of **Appendix 2** or this Redevelopment Plan to restrict the City or the Developer to the sources or source amounts as outlined. During the life of the Redevelopment Agreement, Plan, and Project, other sources may be found or adjustments may be made within or in addition to the sources specified in **Appendix 2**.

3. TIF Note Funding

This Redevelopment Plan proposes that the City initially authorize and issue a Tax Increment Financing Note ("TIF Note") in an amount up to One Million Three Hundred Forty Thousand Dollars and no/100 (\$1,340,000.00) plus issuance costs to fund a portion of the Redevelopment Project Costs associated with completion of the Redevelopment Project, with a term of retirement for all such issues not more than 23 years. The TIF Notes or other financial obligations will be issued only to finance the Redevelopment

Project and Redevelopment Project Costs as outlined in **Appendix 2** which are eligible costs as specified in Section 99.805(11) of the TIF Act, including any costs of issuing the TIF Notes or other financial obligations.

The Notes may be issued in one or more series and may include notes, temporary notes or other financial obligations to be redeemed by TIF Notes upon completion of the Redevelopment Project. In addition, these Notes or other financial obligations may be privately placed. It is the City's intent to pay for the principal and interest on these Notes or other financial obligation, in any year, solely with money legally available for such purpose within the City's Special Allocation Fund.

The City's Special Allocation Fund will contain at least two accounts as provided for and in accordance with the TIF Act:

1. The "PILOTS Account" which will contain all payments in lieu of taxes derived from all taxable lots, blocks, tracts, and parcels of real property (or any interest therein) within the Redevelopment Area as contemplated by this Redevelopment Plan and in accordance with the TIF Act; and
2. The "Economic Activity Taxes ("EATS") Account" will contain fifty percent (50%) of the total funds from taxes imposed by the City which are generated by the operations and activities within the Redevelopment Area, excluding licenses, fees or special assessments, and excluding personal property taxes and payments to the PILOTS Account, in accordance with the TIF Act.

Funds on deposit in the PILOTS Account will be pledged to the payment of the Redevelopment Project Costs. Such payment obligations shall not constitute debts or liabilities of the City, the State of Missouri, or any political subdivision thereof within the meaning of any constitutional or statutory debt limitation or restriction and neither the City nor the State of Missouri shall be liable thereon except from the PILOTS Account, and, to the extent appropriated by the City on an annual basis, from funds derived from other taxes deposited into the Special Allocation Fund.

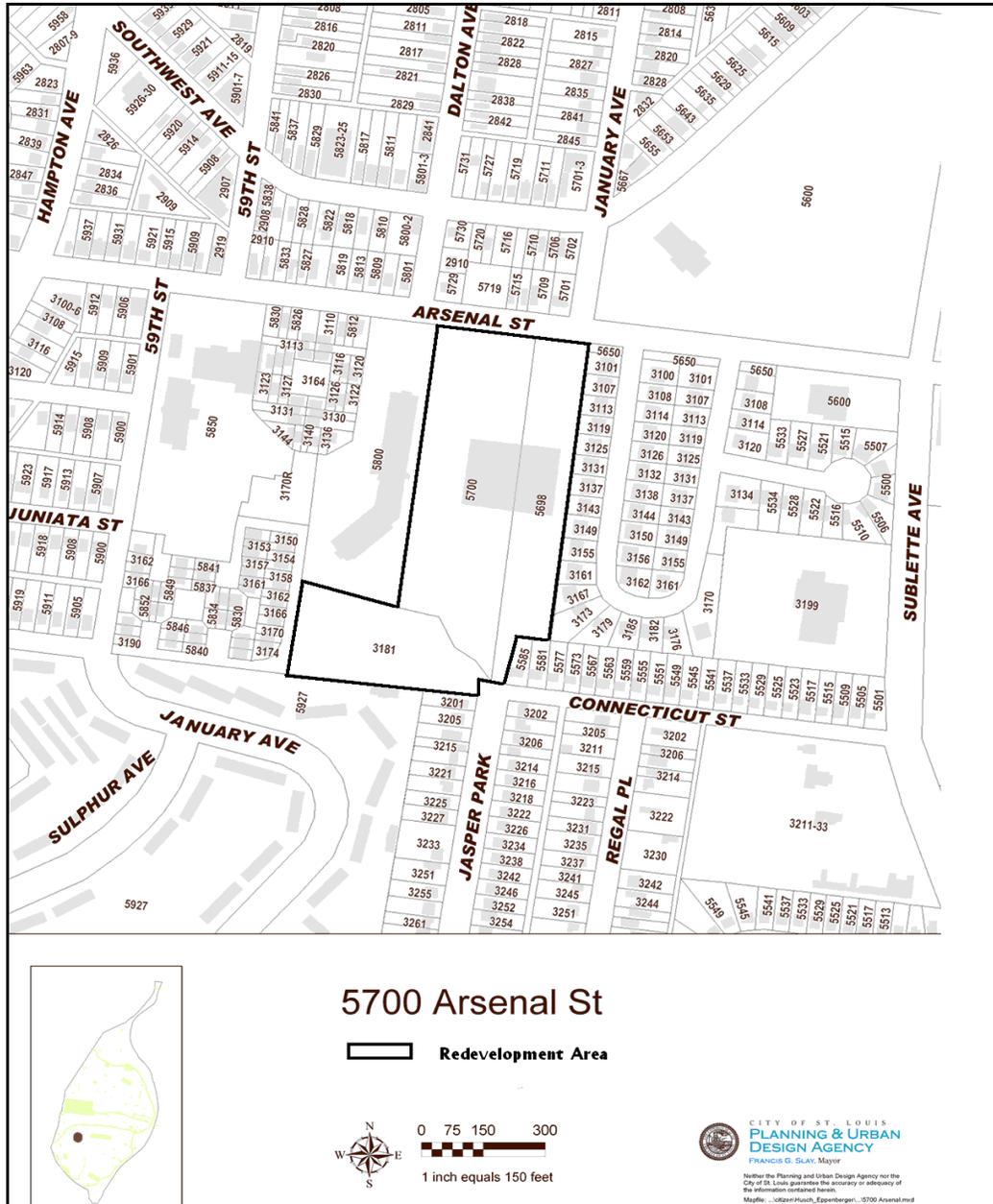
Funds on deposit in the EATS Account shall be treated as "surplus," as provided for in the TIF Act, and returned to applicable taxing districts accordingly.

4. Evidence of Commitment to Finance Redevelopment Project Costs

Appendix 7 contains a preliminary commitment letter provided by National City Bank of the Midwest, which has made a preliminary review of the development proposal and has expressed a commitment to provide financing of Redevelopment Project Costs associated with the Redevelopment Project.

Appendix 1
5700 Arsenal TIF Redevelopment Plan
Legal Description and Map Of The Redevelopment Area

Those parcels currently identified by the City of St. Louis Assessor's Office as Parcels 5615-00-02350, 5616-00-00300 and 5616-00-00400, together with all interior streets, alleys or rights-of-way.



**Appendix 2
5700 Arsenal TIF Redevelopment Plan
Sources and Uses of Funds**

USES

Acquisition

Land Acquisition	\$315,000
Truman Center Acquisition	\$1,460,000

Hard Costs

Truman Center Demolition	\$750,000
Construction Costs	\$10,342,694

Professional Fees

Architectural	\$180,000
Legal and TIF Fees	\$85,000
Accounting	\$50,000
Engineering	\$60,000

Soft Costs

Survey	\$17,000
Appraisal	\$6,000
Title Insurance	\$5,000
Construction Period Insurance	\$44,500
Recording Fees	\$500
Disbursing Fees	\$51,713
Construction Period Taxes	\$40,000
Utilities	\$8,000
Construction Loan	
Fees	\$64,338
Construction Period Interest	\$387,077
Contingency	\$775,702
Marketing	\$330,000
Closing Costs	\$60,000
Miscellaneous	\$25,000

TOTAL USES	\$15,057,525
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SOURCES

Construction / TIF Loan	\$13,367,525
TIF Amount	\$1,340,000
Sale of Bed Licenses	\$100,000
Sale of Salvage	\$250,000

TOTAL SOURCES	\$15,057,525
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**Appendix 3
5700 Arsenal TIF Redevelopment Plan
Redevelopment Program Schedule**

First TIF Commission Meeting	9/15/04
Mailing of Notice of TIF Commission Public Hearing to Taxing Districts (not less than 45 days prior to hearing) (RSMo. §99.830.3)	9/17/04
Submit Redevelopment Plan to TIF Commission (at least 45 days prior to public hearing)	9/17/04
First Publication of Notice of TIF Commission Public Hearing (not more than 30 days prior to hearing) (RSMo. §99.830.1)	10/16/04
Written Notice to Property Owners (not less than 10 days prior to public hearing) (RSMo. §99.830.3)	10/22/04
Second Publication of Notice of TIF Commission Public Hearing (not more than 10 days prior to public hearing) (RSMo. §99.830.1)	10/25/04
Public Hearing by TIF Commission (RSMO. §99.825)	1/05/05
TIF Commission Recommendation to Board of Alderman (within 90 days of TIF Public Hearing) (RSMo. §99.820.3)	1/05/05
TIF Ordinances Introduced adopting plan, approving project, establishing district, establishing special allocation fund, approving agreement and authorizing issuance of TIF Notes (no sooner than 14 and not more than 90 days after hearing) (RSMo. §99.820.1(1))	1/21/05
HUDZ Committee Hearing on TIF Ordinances	1/26/05
Second Reading of TIF Ordinances	1/28/05
Perfection of Board Bill(s)	2/04/05
Third Reading and Final Passage of TIF Ordinances	2/11/05
Mayor Signs Bills	2/25/05
Acquisition Complete	3/01/05
Construction Commences	3/2005
Construction Complete	3/2007

**Appendix 4
5700 Arsenal TIF Redevelopment Plan
Equalized Assessed Value of Redevelopment Area**

Street Address	Tax ID	Equalized Assessed Value (2004)
5700 Arsenal	5615-00-02350	\$241,200.00
5698 Arsenal	5616-00-00300	\$ 80,220.00
3181 Jasper Park	5616-00-00400	\$ 38,300.00

Appendix 5
5700 Arsenal TIF Redevelopment Plan
Projected TIF Revenues

Year	Assessed Value	TIF Real Estate Taxes	PILOTS	PILOTS with 1.10 Coverage
Base	\$ 38,300	\$ 2,703		
2004	\$ 38,300	\$ 2,703	\$ -	\$ -
2005	\$ 303,525	\$ 21,418	\$ 18,716	\$ 17,014
2006	\$ 1,692,900	\$ 119,459	\$ 116,757	\$ 106,143
2007	\$ 2,821,500	\$ 199,099	\$ 196,397	\$ 178,542
2008	\$ 2,821,500	\$ 199,099	\$ 196,397	\$ 178,542
2009	\$ 2,962,575	\$ 209,054	\$ 206,351	\$ 187,592
2010	\$ 2,962,575	\$ 209,054	\$ 206,351	\$ 187,592
2011	\$ 3,110,704	\$ 219,507	\$ 216,804	\$ 197,095
2012	\$ 3,110,704	\$ 219,507	\$ 216,804	\$ 197,095
2013	\$ 3,266,239	\$ 230,482	\$ 227,780	\$ 207,072
2014	\$ 3,266,239	\$ 230,482	\$ 227,780	\$ 207,072
2015	\$ 3,429,551	\$ 242,006	\$ 239,304	\$ 217,549
2016	\$ 3,429,551	\$ 242,006	\$ 239,304	\$ 217,549
2017	\$ 3,601,028	\$ 254,107	\$ 251,404	\$ 228,549
2018	\$ 3,601,028	\$ 254,107	\$ 251,404	\$ 228,549
2019	\$ 3,781,080	\$ 266,812	\$ 264,109	\$ 240,099
2020	\$ 3,781,080	\$ 266,812	\$ 264,109	\$ 240,099
2021	\$ 3,970,134	\$ 280,152	\$ 277,450	\$ 252,227
2022	\$ 3,970,134	\$ 280,152	\$ 277,450	\$ 252,227
2023	\$ 4,168,641	\$ 294,160	\$ 291,457	\$ 264,961
2024	\$ 4,168,641	\$ 294,160	\$ 291,457	\$ 264,961
2025	\$ 4,377,073	\$ 308,868	\$ 306,165	\$ 278,332
2026	\$ 4,377,073	\$ 308,868	\$ 306,165	\$ 278,332
2027	\$ 4,595,926	\$ 324,312	\$ 321,609	\$ 292,372
				\$ 4,919,567
			NPV at 7%	\$ 2,144,370

1.05 Biannual real property assessed value growth rate
7.0565% 2004 TIF Real Estate Tax Rate (excludes .03 for blind pension levy)

Appendix 6
5700 Arsenal TIF Redevelopment Plan
Developer's Affidavit

STATE OF MISSOURI)
)
CITY OF ST. LOUIS)

AFFIDAVIT

I, the undersigned, am over the age of 18 years and have personal knowledge of matters stated herein.

The undersigned swears, affirms and certifies the following to be true to induce the approval of Tax Increment Financing for the Redevelopment Area described in the 5700 Arsenal Tax Increment Financing Redevelopment Plan, dated October 35, 2004 (the "Redevelopment Plan"),

1. I am a duly authorized representative of the The 5700 Property, LLC (the "Developer"), and am authorized by the Developer to attest to the matters set forth herein.

2. I am familiar with the Redevelopment Area described in the Redevelopment Plan. In my opinion, based on the factors set forth in the Redevelopment Plan, the Redevelopment Area, on the whole, qualifies as a "blighted area" as defined in Section 99.805(3) of the Missouri Revised Statutes (2000), has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of tax increment financing.

And Further Affiant Sayeth Not.

THE 5700 PROPERTY, LLC

By: Mark Benckendorf
Mark Benckendorf, Member

Subscribed and sworn to before me this 14th day of October, 2004.

Mary K. Haider
Notary Public

My Commission Expires: 6-18-2006

MARY K. HAIDER
Notary Public - Notary Seal
STATE OF MISSOURI
St. Louis county
My Commission Expires June 18, 2006

Appendix 7
5700 Arsenal TIF Redevelopment Plan
Evidence of Commitment to Finance Project Costs

National City

National City Bank
10401 Clayton Road
St. Louis, MO 63131

December 29, 2004

Mr. Mark Benckendorf
The 5700 Property, LLC
5357 Autumnwinds Drive
St. Louis, MO 63129

Re: Proposed TIF Project at 5700 Arsenal

Dear Mr. Benckendorf:

The purpose of this letter is to provide evidence of National City Bank's preliminary commitment to provide financing for your proposed project to redevelop the property located at 5700 Arsenal in the City of St. Louis (the "Project"), subject to the review of due diligence and approval by the Bank's Loan Committee.

As we have discussed, financing of the Project would not be feasible without the assistance of tax increment financing. Therefore, please be advised that we are excited to provide financing for the Project should the City of St. Louis issue the necessary tax increment financing.

Should you have any questions, please do not hesitate to call.

Sincerely,


Brian M. Davies
Senior Vice President

Approved: February 28, 2005